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# Flood Recovery Programme

## B0424 - Pakistan - Islamabad

## REPORTING PERIOD 2022- 2030

## Narrative

DocuSigned by:
Hisashi Izumi
5EC7793B4F93448...

Program Manager

02-Jun-2026

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Signed by:
Bushra Gul
41D2E87A6E93430...

03-06-2026.

03-Jun-2026

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# 1. Executive Summary

# 2. Background

# 3. Key Results Achieved

- **Level of Reporting:**

  Output level results

  **Project Outputs:**

  Capacities for disaster preparedness and climate resilience strengthened.

  **Contributing Outcomes:**

  Outcome 2 By 2027, people in Pakistan, especially those most marginalized and at risk of being left behind, will benefit from sustained, inclusive and green economic growth, through catalysing the medium, small and micro-enterprise (MSME) sector, which drives progress, creates adequate decent jobs for youth, adolescent girls and women, people with disabilities, and other vulnerable segments of society; promotes innovative and responsible MSMEs where gender barriers are addressed; and protects workers, including vulnerable and marginalized workers, from all forms of exploitation.

  **Contributing Outputs:**

  PAK_OUTPUT_2.2 Access to basic services and financial and non-financial assets and services improved to support productive capacities for sustainable livelihoods, jobs employability for youth, girls/women, and other vulnerable groups

  **Progress Note:**

  Under the KfW-funded Flood Recovery and Coordination Project, three capacity-building workshops trained 44 government officials, enhancing their expertise in climate-resilient housing, gender mainstreaming, post-disaster recovery monitoring, and climate-sensitive frameworks. These sessions equipped participants with the necessary skills to integrate climate and disaster resilience into development planning, ensuring the long-term sustainability of recovery efforts.

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- **Level of Reporting:**

  Output level results

  **Project Outputs:**

  Livelihoods restored, and income generation capabilities catalyzed and/or strengthened

  **Contributing Outcomes:**

  Outcome 2 By 2027, people in Pakistan, especially those most marginalized and at risk of being left behind, will benefit from sustained, inclusive and green economic growth, through catalysing the medium, small and micro-enterprise (MSME) sector, which drives progress, creates adequate decent jobs for youth, adolescent girls and women, people with disabilities, and other vulnerable segments of society; promotes innovative and responsible MSMEs where gender barriers are addressed; and protects workers, including vulnerable and marginalized workers, from all forms of exploitation.

  **Contributing Outputs:**

  PAK_OUTPUT_2.2 Access to basic services and financial and non-financial assets and services improved to support productive capacities for sustainable livelihoods, jobs employability for youth, girls/women, and other vulnerable groups

  **Progress Note:**

  Under the Japan-funded "Community-led Flood Rehabilitation and Restoration Project," substantial progress was made across six flood-affected districts. The project distributed 20,000 agricultural toolkits, this strategic intervention enabled farmland rehabilitation and improved agricultural productivity. Additionally, the project supported 2,200 entrepreneurs through enterprise development packages and Kiryana store initiatives, facilitating business revival and fostering economic recovery in the affected communities. Collectively, these efforts have restored livelihoods, strengthened community resilience, and enhanced living conditions for flood-affected populations, ensuring long-term sustainability and recovery.

- **Level of Reporting:**

  Output level results

  **Project Outputs:**

  Housing and access to /or essential community services restored

  **Contributing Outcomes:**

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Outcome 2 By 2027, people in Pakistan, especially those most marginalized and at risk of being left behind, will benefit from sustained, inclusive and green economic growth, through catalysing the medium, small and micro-enterprise (MSME) sector, which drives progress, creates adequate decent jobs for youth, adolescent girls and women, people with disabilities, and other vulnerable segments of society; promotes innovative and responsible MSMEs where gender barriers are addressed; and protects workers, including vulnerable and marginalized workers, from all forms of exploitation.

**Contributing Outputs:**

PAK_OUTPUT_2.2 Access to basic services and financial and non-financial assets and services improved to support productive capacities for sustainable livelihoods, jobs employability for youth, girls/women, and other vulnerable groups

**Progress Note:**

Under the Flood Recovery and Coordination Program, funded by the German Ministry of Economic Cooperation and Development (BMZ) through KfW Development Bank, significant strides have been made in restoring housing and infrastructure in flood-affected regions. A model climate resilient house was constructed at PDMA Balochistan. Construction is underway on 40 pilot houses in Hanna Urak, Quetta, laying the groundwork for the project's broader housing initiative. This initial phase is essential for testing construction techniques, addressing on-ground challenges, and refining implementation strategies to ensure the successful delivery of around 760 houses in the next phase. Essential preparatory studies, including a feasibility study and an Environmental and Social Impact Assessment (ESIA), were completed and finalization of the reports is in process. A community-driven approach remains central. Housing designs were developed with input from women, persons with disabilities, and the elderly. Focus Group Discussions (FGDs) provided insights to align reconstruction with local priorities and promote inclusivity. Two contractors have been engaged, with UNDP field teams conducting regular monitoring and quality checks. Project technical staff also perform monthly oversight visits to ensure compliance with construction standards. In Khyber Pakhtunkhwa, the Disaster Resilient Schools Infrastructure (DRSI) Project is enhancing the safety and functionality of educational institutions. Six contractors have been mobilized to repair and retrofit 150 schools across eight districts—Buner, Malakand, Peshawar, Swat, Lower Chitral, Upper Chitral, Lower Dir, and Upper Dir. Rehabilitation efforts, including structural repairs and seismic retrofitting, are progressing in line with approved designs, budgets, and timelines. This initiative is strengthening the resilience of school buildings and creating safer learning environments for students while meeting the expectations of stakeholders. Under the Japan-funded Community-led Flood Rehabilitation and Restoration Project, impactful interventions have enhanced community resilience across six flood-affected districts in Sindh, Balochistan, and Khyber Pakhtunkhwa. The project has provided 6,000 health and hygiene kits, 2,000 solar lighting systems, and 2,000 water filtration systems to vulnerable households, significantly improving livelihoods, living conditions, and access to essential services. These targeted efforts have directly benefited thousands of individuals, reinforcing the capacity of communities to withstand future challenges.

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- **Level of Reporting:**

  Output level results

  **Project Outputs:**

  Governance and service delivery restored and improved

  **Contributing Outcomes:**

  Outcome 2 By 2027, people in Pakistan, especially those most marginalized and at risk of being left behind, will benefit from sustained, inclusive and green economic growth, through catalysing the medium, small and micro-enterprise (MSME) sector, which drives progress, creates adequate decent jobs for youth, adolescent girls and women, people with disabilities, and other vulnerable segments of society; promotes innovative and responsible MSMEs where gender barriers are addressed; and protects workers, including vulnerable and marginalized workers, from all forms of exploitation.

  **Contributing Outputs:**

  PAK_OUTPUT_2.2 Access to basic services and financial and non-financial assets and services improved to support productive capacities for sustainable livelihoods, jobs employability for youth, girls/women, and other vulnerable groups

  **Progress Note:**

  Under the KfW-funded Flood Reconstruction and Coordination Project, three capacity-building workshops engaged over 90 government officers, with 30% participation from women, representing key departments such as Planning & Development (P&D), Agriculture, Irrigation, Rural and Urban Development, Health, Education, Energy, the Provincial Disaster Management Authority (PDMA), the Bureau of Statistics, Communication & Works, the Environment Protection Agency (EPA), and the Women's Development Department. The workshops addressed critical themes, including monitoring and evaluation (M&E) systems, financial management, climate-resilient housing, and gender mainstreaming. A key focus was the introduction and utilization of a newly developed digital M&E dashboard and data collection tools, enabling real-time tracking, data analysis, and reporting. Participants were trained in digital tools for transparent and efficient post-disaster recovery monitoring, equipping them with essential skills in project management, public sector investment planning, climate-sensitive frameworks, and project appraisal. In its support to the Ministry of Planning, Development and Special Initiatives (MoPDSI), UNDP under the Flood Reconstruction and Coordination Programme has engaged 7 individual consultants including 2 Senior Advisors and 5 UNVs for varied timeframes. Efforts are underway to enhance the operational workspace for project implementation along with the provision of IT equipment. This facility will serve as a fully functional coordination hub to support project implementation, interdepartmental collaboration, and M&E operations, ensuring streamlined and effective recovery efforts.

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## 4. Key Challenges Encountered

- **Level of Reporting:**

  Project level results

  **Contributing Outcomes:**

  **Contributing Outputs:**

  **Progress Note:**

  Financial Constraints: The KfW housing component has faced substantial cost pressures due to the redesign of housing units to ensure resilience against seismic activity and frequent disasters. While the enhancements prioritize safety and sustainability, they have significantly increased costs, underscoring the need for effective cost management and prioritization to align with budget constraints.

- **Level of Reporting:**

  Project level results

  **Contributing Outcomes:**

  **Contributing Outputs:**

  **Progress Note:**

  Deteriorating Security Environment: A sharp rise in insurgency-related violence in Balochistan significantly disrupted project timelines. The province experienced a 90% increase in violence in 2024, including 28 insurgency-related incidents in August alone. These security challenges have disrupted implementation timelines, particularly for the China-funded "Support to Flood-Affected Areas in Balochistan" project, which was planned for implementation in Kachi and Jafarabad, both highly volatile districts.

- **Level of Reporting:**

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Project level results

**Contributing Outcomes:**

**Contributing Outputs:**

**Progress Note:**

Institutional and Operational Challenges: Timelines were affected by administrative processes related to contract approvals, as well as seasonal weather conditions in Quetta. The widespread distribution of construction sites also introduced coordination and monitoring challenges, requiring more tailored oversight approaches.

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## 5. Project Risks and Issues

Security Risk: Continued escalation of violence in Balochistan, including targeted attacks on infrastructure, poses a sustained risk to staff safety, project continuity, and access for beneficiaries, particularly in high-risk districts such as Kachi and Jafarabad. Cost Escalation Risk: Design enhancements aimed at improving structural resilience have significantly increased construction costs within the KfW housing component. Without strengthened financial oversight, there is a risk of budget overruns that may affect the scope and pace of project delivery. Implementation Risk: Delays in procurement, contracting, and administrative approvals, risk impeding the timely achievement of key project milestones and may affect overall implementation efficiency. Monitoring and Quality Assurance Risk: The geographic dispersion of construction sites presents a risk to consistent monitoring, quality control, and compliance with technical standards, potentially compromising the uniformity of construction outcomes. Safeguards and Compliance Risk: The multi-site nature of project activities increases the complexity of ensuring full compliance with environmental and social safeguards. Without enhanced field oversight and technical support, there is a risk of non-compliance with international standards and delayed risk mitigation.

## 6. Lessons Learned

- No items to display.

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## 7. Conclusions and Way Forward

To address delays resulting from security challenges and operational disruptions, particularly in high-risk districts such as Kachi and Jafarabad, a six-month extension has been requested for the China-funded component. This extension will allow for necessary adjustments in implementation timelines and the introduction of enhanced security protocols to ensure the safety of project personnel, implementing partners, and beneficiaries, while supporting the timely completion of planned activities. Going forward, the project will focus on strengthening monitoring systems through the deployment of dedicated field teams to conduct regular site visits and enforce strict quality control measures. Administrative procedures, including contract approvals and procurement processes, will be streamlined to improve efficiency and reduce bottlenecks. The project will continue to prioritize disaster-resilient housing and community infrastructure while integrating livelihood support and community-based development to ensure long-term sustainability and resilience in flood-affected areas.

## 8. Other Reporting Requirements

- **Reporting Requirements**

  Gender Update

  Gender responsiveness remained a key priority under the Japan-funded Community-led Flood Rehabilitation and Restoration Project in Sindh, Balochistan, and Khyber Pakhtunkhwa. Through close coordination with local authorities and communities, the project reached over 63,800 women as part of flood-affected households, ensuring their inclusion in recovery and support efforts. Women played an integral role in household recovery, with approximately 39,631 female household members benefiting from agricultural toolkits that supported the restoration of livelihoods. Similarly, business development kits reached 2,200 entrepreneurs, benefiting over 4,478 women within those households. To support health, hygiene, and well-being, hygiene kits were provided, benefitting 12,212 women, while water filtration systems improved access to clean drinking water for nearly 3,963 women. Solar lighting systems further enhanced household safety and mobility, particularly benefiting women and girls in transitional settings. A strong emphasis was placed on prioritizing vulnerable groups, including women-headed households. Under the KfW-funded housing reconstruction component, 3 of the 40 reconstructed homes were allocated to female-headed families, with the verification process designed to ensure their needs were given due priority. In addition, 28 women were trained in data management and monitoring, while 3 women received training in climate-

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resilient housing and resilience planning, helping build local capacity and ensuring women's active participation in recovery and future preparedness efforts.

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